

Virginia School Boards Association Leadership • Advocacy • Support

REPORT OF THE VSBA TASK FORCE ON STUDENTS AND SCHOOLS IN CHALLENGING ENVIRONMENTS 3.0

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VSBA TASK FORCE ON SCHOOLS IN CHALLENGING ENVIRONMENTS State of Students and Schools in Challenging Environments and 3.0 Reports

A Brief History:

The Virginia School Boards Association (VSBA) Task Force on Schools in Challenging Environments was created by the VSBA Board of Directors at its June 6, 2013, meeting to make recommendations to the Virginia Board of Education and the Virginia Department of Education on ways to help challenged schools in Virginia. The task force was created as a result of requests for as-

- The task force played a significant role in preventing legislation created by then Governor Bob McDonnell related to the grading of public schools on an A-F scale.
- The task force, along with the VSBA and the Norfolk City School Board, was instrumental in preventing the state takeover of public schools through the Opportunity Educational Institution (OEI).
- The Challenged School Task force led the charge in creating a summit entitled "Practices of Promise for Schools in Challenging Environments."
- The Challenged School Task Force has been instrumental in advocating for an equity framework which includes model equity policies utilized by school divisions across the Commonwealth. In October 2014, the Virginia School Board Association adopted a comprehensive and aspirational report from the Task Force on Schools in Challenging Environments.
- The Task Force affectionately named this report 1.0 with an emphasis on following up with future work. The Task Force, after considerable deliberation and attention to best practices and research, prioritized five domains in the 1.0 report, which were each addressed individually:
 - □ Community & Family Engagement
 - □ Funding & Resources
 - □ Specialized Training
 - Student Learning
 - □ Teacher Quality

The Task Force targeted the following groups and aligned practices with advocacy of these groups:

- **o** School Board / Governance Leadership Teams
- ◊ Community Groups
- Internal / External Stakeholders (e.g., faculty, parents, business, community, local government)
- General Assembly, including the governor and state offices

In the Spring and Summer of 2018, the VSBA asked the Task Force to review the impact of the report. Surveys were completed by school divisions across the Commonwealth indicating that there was a profound impact from the Task Force report (embed document), with still much work to be done. In March 2019, the VSBA Board of Directors approved a name change to the VSBA Task Force on Students and Schools in Challenging Environments.

After analyzing the impact of the 1.0 Report, the Task Force members decided that a sample of best practices in each of the five domains would continue practical guidance for school leaders and inspire educators to engage in best practices shared by school division personnel across the Commonwealth. The 2.0 Report, released in September 2020, provided a framework and collection of best practices based on recommendations made in the initial 1.0 Report.

At the time of the 2.0 Report's release, the Commonwealth and nation were facing multiple issues stemming from the Coronavirus/COVID-19 pandemic. The 2.0 Report acknowledged the deep concerns from Task Force members of the COVID-19 pandemic and the subsequent shut down of schools from face-toface instruction and the detrimental impact on the equity framework that the Task Force has consistently advocated. The Task Force is laser focused on ensuring that COVID-19 does not become a tipping point for the re-segregating of students and schools who lack the necessary resources and supports to be successful in school. Unfortunately, the resource chasm will widen during this unfortunate time due to the following realities:

- · Lack of availability of internet services
- Lack of exposure to technology
- Lack of face to face instruction for the most vulnerable students

Whereas those schools in affluent areas benefit from the following assets:

- Robust Internet access
- Parental resources that allow for tutoring
- Parental resources that allow for appropriate childcare

The future work of the Task Force will revolve around the need to address these issues by providing recommendations and best practices based on data. The Task Force believes it is a moral responsibility to continue to bring heightened awareness to the student academic performance gaps and the inequities that existed prior to the COVID-19 pandemic with a renewed focus on ensuring the vast amounts of federal and state investments to public education to address these issues are done with a focus on accelerating student achievement for our Commonwealth's most vulnerable students and schools.

State of Students and Schools In Challenging Environments and 3.0 Reports:

Following the release of the task force's 2.0 Report in September 2020, members of the task force committed to studying the effects of the pandemic on students and schools in challenging environments. The charge to study this topic and make recommendations was affirmed by the Virginia School Boards Association (VSBA) Board of Directors at the August 2021 meeting of the board.

Work leading to the contents of this report began in earnest in the spring of 2021. The contents found in this report were approved for consumption by the public at the June 2022 meeting of the VSBA Board of Directors. A special thanks is extended to all task force members for their work in developing this report. Additionally, the Task Force thanks the VSBA Board of Directors for lending its partnerships with Frontline Education to support the creation of the "State of" report.

The results of Virginia's 2020-2021 Standards of Learning tests affirm for many the ramifications of significant shifts the COVID-19 pandemic era has had on teaching and learning and student outcomes. For many, the pandemic era 2020-21 SOL tests results are described as "unprecedented." For far too many students and schools in challenging environments, COVID-19 worsened structural inequities that have long produced a pandemic of unfinished learning.

There are a total of 132 School Divisions in the Commonwealth.

- 79 of them have a student population with over 50% socioeconomic disadvantage in at least one of the last three years - 2020 was removed from the data due to the COVID-19 pandemic impacting school divisions nationwide in unprecedented ways.
- 57% of the school divisions in the entire state ~ over half of the divisions greet students daily that are experiencing financial hardships at home that impact their daily lives.
- 7 of them are in a hyper-poverty status, with more than 70% of their student body identifying as socioeconomically disadvan-taged.

Hyper-poverty within a school division typically follows high rates of socioeconomic disadvantage and impacts African American and Hispanic student populations more often than other cohorts. This presentation will explore several of the divisions identified and how they relate to student performance in both years before the global health crisis and the year following the cancellation of state assessment testing due to the pandemic.

Contained herein are a collection of data highlighting student outcomes before and after the pandemic. This report is not meant to shame any individual school division or school building, as we acknowledge exceptional work is transpiring across the Commonwealth's public schools. Rather, this report seeks to draw attention to trends in student outcomes that are not solely derived from the pandemic that have impacted school division operations since the first cases of COVID-19 were reported in Virginia ultimately leading to the state-wide closure of schools by former Governor Ralph S. Northam on March 13, 2020.

To address the unfinished learning that many of our students have experienced for far too long, we must resist the temptation to categorize the 2020-2021 testing data as an anomaly brought upon by events beyond the control of educators. We fear the tendency will be to analyze testing data from the 2021-2022 academic year for signs of student learning recovery leading to education policymakers to declare that Virginia is on a path of education recovery. We know that as focus shifts from the loss of learning to other policy matters, students and schools in challenging environments will remain to experience the cycles that existed prior to the pandemic unless significant investments in resources and policy changes are made by state and local leaders with improving student outcomes at the center. In addition to the academic data found in the State of Students and Schools in Challenging Environments report, a set of recommended initiatives to advance success and opportunities for students and schools in challenging environments is included which we refer to as the 3.0 Report. The 3.0 Report is not intended to be a complete or exhaustive list of recommendations; rather, as with the task force's 1.0 and 2.0 reports, these recommendations were developed to serve as "starting points" as school divisions continue to grapple with the longterm effects of the pandemic. VSBA Task Force on Students and Schools in Challenging Environments ("Challenged Schools Task Force") created five domains in the initial report: Community and Family Engagement, Funding and Resources, Specialized Training, Student Learning, and Leadership &Teacher Quality. Each domain had both recommendations and aspirations. In addition, the Challenged Schools Task Force targeted the following groups: School Board, Community Groups, Internal/ External Stakeholders, General Assembly, and the Virginia School Boards Association.

Table of Recommendations:

Community and Family Engagement

Student Support Position Ratios Building Trust with Families

Funding and Resources

Broadband School Infrastructure School HVAC and Roofing

Specialized Training

Pandemic Best Practices Come Back to In-Person- Culture, Climate, and Caring Campaign Student Attendance and Academic Performance Data

Student Learning

Expanding Services to Meet Students Needs Cultural Competency

Leadership and Teacher Quality

Teacher Salary Grow Your Own Program Underrepresented Populations in the Teacher Profession Professional Learning Post COVID-19 Mental Health Needs of Educators

Student Support Position Ratios

Domain:	Community and Family Engagement
Target Group	Virginia General Assembly
Data Points (i.e. – current conditions)	The COVID-19 pandemic has had a profound effect on the mental health of families. 40% of adults in the U.S. have reported symptoms of anxiety or depressive disorder during the pandemic1. By extension these affects spread to children in our communities. A morbidity and mortality study published by the CDC showed that mental health–related Emergency Room visits increased 24% among children aged 5–11 years and 31% among adolescents aged 12–17 years, comparing Mar-Oct 2020 to the previous year2. The fact that Emergency Rooms are a primary source of mental health care for so many students point to a shortage of quality mental-health care in our schools as a first line of defense for the community.
Recommendation	Increase the SOQ ratios for School Psychologists 500:1, Social Workers 400:1, and School Counselors 250:1 based on the National Association of School Psychologists (NASP) recommendation3. Task the VDOE to collect data on the number of students in school divisions across the Commonwealth experiencing the trauma categories identified by the NASP4 and the academic progress of those students.
Anticipated Outcomes	Mitigation or elimination of the following adverse academic effects on students as identified in the NASP's report on Creating Trauma-Sensitive Schools: Child abuse and neglect Exposure to violence or victim of violent crime Homelessness, poverty, and food insecurity First-generation immigrant family Incarcerated parents Military deployment
Accountability	Local School Divisions will track services against these challenge areas and work to increase academic progress for students experiencing these challenges.
Timeline	Introduce Legislation in 2023 Commission a Joint Legislative Audit and Review Commission study to analyze the effectiveness of the increasing SOQs for a period of at least four years 2023-2027
Budgetary Considerations	Utilize Federal CARES Act funding

Research / References	The Implications of COVID-19 for Mental Health and Substance Use. (2021, April 14). KFF. <u>https://</u> <u>www.kff.org/coronavirus-covid-19/issue-brief/the-</u> <u>implications-of-covid-19-for-mental-health-and-substance</u> <u>-use/</u>
	Leeb, R. T., Bitsko, R. H., Radhakrishnan, L., Martinez, P., Njai, R., & Holland, K. M. (2020). Mental Health– Related Emergency Department Visits Among Children Aged <18 Years During the COVID-19 Pandemic — United States, January 1–October 17, 2020. MMWR. Morbidity and Mortality Weekly Report, 69(45), 1675– 1680. <u>https://doi.org/10.15585/mmwr.mm6945a3</u>
	National Association of School Psychologists. (2013, January). NASP Recommendations for Comprehensive School Safety Policies January 2013. National Association of School Psychologists, 4340 East West Highway,Suite 402, Bethesda, MD 20814, (301) 657– 0270www.nasponline.org. https://www.nasponline.org/ research-and-policy/nasp-research-center/research- summaries
	National Association of School Psychologists. (2015, January). Creating Trauma-Sensitive Schools: Supportive Policies and Practices for Learning. National Association of School Psychologists, 4340 East West Highway, Suite 402, Bethesda, MD 20814, 301–657- 0270, www.nasponline.org. <u>https://www.nasponline.org/</u> <u>research-and-policy/nasp-research-center/research- summaries</u>

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Building Trust with Families

Domain	Community and F	Family Engagement
Target Group	Students/Families	s, Local School Divisions
Data Points (i.e. – current conditions)	obstacles that ha pandemic from in childcare respons These challenges compounded by t technology acces systemic in our co recommendations	enging environments face many ve been exacerbated by the COVID adequate access to technology, to sibilities, job displacement, etc. s are not new but have been the recent crisis. While causes like as or available learning time are communities and many s in this report address those ges, individual children still need eted intervention.
Recommendations	divisions. The Ed strategic framewo between teachers schools.1 The fra	ne-visitation program in local school ucation Trust has developed a ork for building positive relationships s and families, and families to mework combined with formal home- ecific and targeted support systems lents.
	В	UILDING DEVELOPMENTAL RELATIONSHIPS
	Elements Express Care	Sample Actions (and Explanations) Be dependable (Be someone I can trust) Listen (Really pay attention) Encourage (Praise my efforts and achievements) Believe in me (Make me feel known and valued)
	Challenge Growth	Expect my best (Expect me to live up to my potential) Hold me accountable (Insist I take responsibility for my actions) Help me reflect on failures (Help me learn from my mistakes) Stretch me (Push me to go further)
	Provide Support	Navigate (Guide me through hard situations) Empower me (Build my confidence to take charge of my life) Advocate (Defend me when I need it) Set boundaries (Establish limits to keep me on track)
	Share Power	Respect me (Take me seriously and treat me fairly) Include me (Involve me in decisions that affect me) Collaborate (Work with me to solve problems and reach goals) Let me lead (Create opportunities for me to take action)
	Expand Possibilities	Inspire (Inspire me to see possibilities for my future) Broaden horizons (Expose me to new experiences, ideas, and places) Connect (Introduce me to more people who can help me)
	Teachers ask abo the goals of the fa home visit. Teach information with s	partain, Eggane, Kent Poled, Any Sylvertien, Jenna Sathi, Therees Sullivan, and Peter Scales. Relationships of thrive. Mennagolis, MM: Search Institute. 2017.

Anticipated Out- comes	Co-creation (families and schools) of strategies to achieve mutually agreed upon outcomes for students is the most ef- fective form of Family engagement.
	"It is worth noting that the study examining what distin- guished high from low-performing Chicago public schools showed that the high performers had more family and com- munity engagement. This increased regular attendance, which in turn enabled improved instruction and led ultimately to better literacy and math outcomes in sixth grade."
	"The teachers want parents and guardians to work with them and partner with them. The child will see the partnership, and how everyone is on the same page and has the same goals for the student. And that creates a better environment to build a trusting relationship. IF there is a need to address challenges later in the year, the interactions are likely to be more positive, given that trust and a relationship has already been established."
Accountability	Local school divisions should track home visits and correlate that volume to increases in student activities, attendance, GPA, etc.
Timeline	
Budgetary Con- siderations	Staff workdays in School Calendar
Research / Refer- ences	The-Importance of Strong Relationships as a Strategy to Solve Unfinished Learning. (2021, March). <u>https://edtrust.org/</u> <u>wp-content/uploads/2014/09/The-Importance-of-Strong-</u> <u>Relationships-as-a-Strategy-to-Solve-Unfinished-Learning-</u> <u>March-2021.pdf</u>
	J.M. Bolivar, and J.H. Chrispeels. "Enhancing parent leader- ship through building social and intellectual capital. American Educational Research Journal 48, no.1 (2011), pp. 4–38
	Global Family Research Project. (2018, October). Joining Together to Create a Bold Vision for Next Generation Family Engagement Engaging Families to Transform Education. <u>https://media.carnegie.org/filer_public/f8/78/f8784565-4bd6-</u> <u>4aa3-bd80-2b98fd43380e/parent-engagement-2018.pdf</u>

Research / References	Dallas ISD News Hub. (2021, January). Dallas ISD Home Visitation Program Expands to Several Schools with Predominantly Black Student Populations. <u>https://</u> <u>thehub.dallasisd.org/2021/01/14/dallas-isd-home-</u> <u>visitation-program-expands-to-several-schools-with-</u> <u>predominantly-black-student-populations/?amp</u>
	Steven B. Sheldon & Sol Bee Jung. The Family Engagement Partnership Student Outcome Evaluation. (2015, Sep) Johns Hopkins University School of Education. <u>http://www.pthvp.org/wp-content/</u> <u>uploads/2016/09/JHU-STUDY_FINAL-REPORT.pdf</u>

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Broadband

Broadband

Domain:	Funding and Resources
Target Group	General Assembly
Data Points (i.e. – current conditions)	An estimated 14% of K-12 students in Virginia do not have broadband at home.
Recommendation	Use ARPA Capital Projects Fund and State Fiscal Recovery Fund dollars to support fully funding VATI and expanding affordability pilot projects
Anticipated Outcomes	Full broadband coverage across the state
	Broadband reimbursement to help qualifying families access affordable options
	Improved broadband access for families will achieve more equity in access to online education resources for students
Accountability	General Assembly, Virginia Department of Housing and Community, Tobacco Region
Timeline	December 2024 for completion of broadband infrastructure. July 1, 2022 for instatement of DSS pilot project
Budgetary Considerations	Use of the \$222m from the ARPA Capital Fund could free up an existing \$50m VATI investment in the state budget for FY22. This money could partially be repurposed for increasing the broadband reimbursement program as proposed in <u>SB1462</u> .
Research / References	SCHEV - <u>A Closer Look at Virginia's</u> Digital Divide in Education

https://schev.edu/index/reports/insights/insights/2020/09/10/a-closer-look-at-virginia-s-digital-divide-in-education https://www.democrats.senate.gov/final-state-and-local-allocation-output-030821

School Infrastructure

Domain:	Funding and Resources
Target Group	General Assembly, Board of Supervisors, Mayors
Data Points (i.e. – current conditions)	Virginia has drastically reduced state support for school infrastructure over the past decade - zeroing out funding of the school grant program and greatly diminishing support for school construction from the Literary Fund. Today, all neighboring states and DC provide direct support to schools for infrastructure. Our outdated and dilapidated infrastructure issues are well documented and getting worse the longer the state withholds from providing support. There are major equity issues at play because localities have vastly different resources and abilities to raise revenue to support school renovation and new construction.
Recommendation	The state and local governments should use the State and Local Fiscal Recovery Fund from ARPA to support new school infrastructure projects. The state should distribute support for infrastructure projects using the At-Risk Add-On formula, which better accounts for student needs than the LCI, and leverage
Anticipated Outcomes	Improved student test scores and graduation
	Improved student and staff health
	General budget savings for divisions over time due to lower maintenance costs
	Higher retention of teachers
	Higher property values and therefore local tax revenue in areas with updated schools
	Improved equity: localities with higher shares of student's living in poverty and students of color generally have substantially less ability to raise revenue for school construction.
	Broad support of local economic activity through thousands of well-paying construction jobs across the state
	Improved energy efficiency and opportunity for renewable options like solar installation to reduce
Accountability	General Assembly, VDOE (if provided through division
Timeline	Now - December, 2024

Budgetary Considerations	The state will receive \$3.8 billion and localities will receive \$2.9 billion from the State and Local Fiscal Recovery Fund In the medium term, we need a sustainable approach to keeping our state's school infrastructure up to date and that does not exacerbate inequities by placing the burden on school divisions with less resources to make updates. That means the state needs to consider sustainable revenue options that can begin making progress at the substantial needs of schools. Lawmakers should consider progressive revenue raising options for this funding that don't worsen our already <u>highly regressive</u> tax structure in the state.
Research / References	Fund Our Schools coalition - Virginia's Moonshot Moment to Modernize Schools Center on Budget and Policy Priorities - K-12 Funding Cuts Include Capital Spending to Build and Renovate Schools Education Finance and Policy article (April, 2021) - "How Much Does Public School Facility Funding Depend on Property Wealth?"

https://www.democrats.senate.gov/final-state-and-local-allocation-output-030821

School HVAC and Roofing

Domain:	Funding and Resources
Target Group	General Assembly, Virginia Department of Education,
Data Points (i.e. – current conditions)	While collecting a state inventory of HVAC and roofing needs for schools is critical, based on national estimates, we can understand that the scale of need is likely significant in Virginia. The Government Accountability Office <u>estimates</u> that about a third of schools need an upgraded HVAC system nationally, and the cost is about \$1 million per building. In Virginia, we have 1859 schools, meaning if we are in line with national trends, we would have around \$620 million in needed HVAC upgrade costs for our schools. Of course, divisions with more resources might be better able to absorb this cost and are more likely to have made improvements as needed over the years. The need for adequate roofing is another part of the equation.
	Divisions with the highest share of students of color and students from low-income families are more likely to have outdated HVAC systems, which puts their students and staff at increased risk of being exposed to COVID-19.
	Research suggests that indoor air quality and HVAC systems can play a major role in student academic performance. Poor air quality can trigger a host of health problems, including asthma and allergies, that increase absenteeism and reduce academic performance. In addition, air quality can impact teacher and staff productivity
Recommendation	Use funding from the Capital Projects Fund to provide grants through VDOE or DMME to schools for upgrading HVAC and Roofing Support and providing reimbursement to schools that recently upgraded their systems during the pandemic. Grants should be distributed to schools based on student need - giving preference to schools with the highest share of students living in poverty, English Learners, and disabilities, which are groups that have been disproportionately impacted by the health and economic impacts of the pandemic. The grants should also be structured to ensure that new roofing is built to allow solar panels to be added in the future to help meet <u>Commonwealth Energy Policy</u> goals.

Paragraph 1

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Anticipated Outcomes	The Environmental Protection Agency finds that indoor air quality in schools affect numerous health conditions of staff and students, along with outcomes like attendance, performance, teacher and staff effectiveness, physical plant conditions, and community trust. While the per pupil cost of upgrading ventilation is normally very low (in the tens of dollars at the high-end), a <u>comprehensive review of literature</u> on air quality in schools shows that this relatively small investment has a significant impact on math and reading performance for students.
	Investments to improve air quality in school buildings can lead to improved student outcomes; and thus reduce the incremental costs of remediation and other student intervention
Accountability	General Assembly, VDOE (if provided through division or
Timeline	Now - December, 2024
Budgetary Considerations	Energy use is the <u>2nd highest cost</u> after salaries for many schools, and HVACs are among the equipment that consume the most energy in schools. Improvements to HVAC systems can significantly cut energy costs to a fraction of what they were. This allows for reinvestment in other critical areas for student achievement.
	High-poverty divisions are more likely to rely on state support and have less ability to raise local revenue. Additionally, we know that due to additional barriers to education, it costs more to provide adequate support to students from high-poverty settings (costing <u>between 40 and over 100 percent</u> according to expert estimates). So divisions with a high share of students living in poverty have higher student cost needs and even less ability to fund needed upgrades like HVAC.
Research / References	Learning Policy Institute - <u>"The Air We Breathe: Why Good</u> HVAC Systems Are an Essential Resource for Our Students and School Staff"
	The Northeast Energy Efficiency Partnerships focuses on schools and has a zero-energy schools <u>toolkit</u>
	Chalkbeat - <u>"As Biden eyes infrastructure, recent research</u> suggests students' environments affect academic success"

https://learningpolicyinstitute.org/blog/covid-hvac-systems-essential-resource

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Pandemic Best Practices

Domain:	Specialized Training
Target Group	Students/Families, Local School Divisions, VSBA, VDOE
Data Points (i.e. – current conditions)	The pandemic has been horrible in many discernible ways for students, families, and staff. However, there have been numerous best practices which improve and facili- tate learning as result of the pandemic.
	These practices should be used as a catalyst to increase student engagement and enhance in-person learning and virtual learning going forward.
	In both K-12 and higher education, much thought has been given to incorporating best practices gleaned from the pandemic.
Recommendation	Survey students, families, and staff to see what best prac- tices occurred because of the pandemic, which should be maintained in an in-person environment.
	Survey students, families, and staff Identify trends in responses Incorporate impactful practices into in-person learning en- vironment Interaction between school divisions and or an overarch- ing compilation by VSBA/VDOE may help facilitate this process and amplify best practices Study best practices identified in literature and studies in both K-12 and higher education, and implement these practices where feasible
Anticipated Out- comes	Increased return to in-person selection for students in schools in challenging environments A more robust learning environment for students More effective and efficient cultivation of students' poten- tial Enhance and improve academic outcomes
Accountability	
Timeline	Present – SY 23
Budgetary Consider- ations	TBD
Research / Refer- ences	Resources and Examples: Learning in the Time of COVID -19
	https://learningpolicyinstitute.org/issue/covid-19-resources
	Best practices in higher education for COVID-19 and the post-pandemic future:
	https://www.ringcentral.com/us/en/blog/6-best-practices-in -higher-education-for-covid-19-and-the-post-pandemic- future/

Research / Ref- erences	3 New Teaching Strategies for the Return to Classrooms:
erences	https://www.elmhurst.edu/blog/3-new-teaching-strategies/

Come Back to In-Person– Culture, Climate, and Caring Campaign

Domain:	Specialized Training
Target Group	Local School Divisions, VSBA, VDOE
Data Points (i.e. – current conditions)	Students in Virginia's Schools in Challenging Environments are disproportionately African-American and Hispanic. African-American and Hispanic individuals are disproportionately impact by COVID-19 "Students of color are projected to be six to months behind academically due to COVID-19, compared with four to eight months for white students." "The steady march to in-person learning is happening more quickly for white students"
	Views of whether schools should wait to reopen until teachers are vaccinated vary along demographic, partisan lines % saying K-12 schools that are not currently open for any in-person instruction should Reopen as soon as possible, even if many teachers who want the coronavirus vaccine
	haven't received it have received it All adults 40 59
	White 48 51 Black 19 80
	Hispanic 30 69
	Asian* 27 72
	Lower income 32 67 Middle income 43 57
	Upper income 48 52
	Rep/Lean Rep 65 34
	Dem/Lean Dem 20 79 * Aslan adults were interviewed in English only. Note: Share of respondents who didn't offer an answer not shown. Write, Black and Asian adults include those who report being only one race and are not Hispanic. Hispanics are of ary race. Family income tiers are based on adjusted 2019 earnings. Source: Survey of U.S. adults conducted Feb. 16-21, 2021. PEW RESEARCH CENTER
Recommendation	Develop a promotional campaign encouraging families of color and those most likely to benefit from in-person learning to return to in-person learning within a caring, culturally competence, equitable learning environment.
	Give intentional attention to opinions and climate surveys of target audience. Demonstrate through intentional action school climate, culture, and supports to meet the needs of families. See Constantino's work of Family Engagement Welcoming Black Families: What Schools Can Learn from Churches: <u>http://www.ascd.org/publications/educational- leadership/sept17/vol75/num01/Welcoming-Black- Families@-What-Schools-Can-Learn-from-Churches.aspx</u>

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Recommendation	
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	Vory Toldson
	Does virtual learning hurt poor students and students with unique learning needs?
	Maybe. Maybe not.
	So far, we've only examined one side of this issue. Our assumption that certain students are hurting more gives us the impulse to rush them back to the status quo.
	What if they don't want to come back? Here are some possible reasons the students you care about the most, might be the students who want to come back the least:
	1. The "normal" school environment made them feel unwelcome. Schools generally do a poor job accommodating disabilities and disadvantages, making certain students feel unwanted and incapable. Virtual learning has given a lot of students the opportunity to reset in a learning setting with "normalized disadvantage." Suddenly, everyone, teachers and students, are struggling to adapt; not just those with "special needs."
	2. No commute. Poor students travel greater distances for school. From post- segregation busing to modern-day school choice, ed reform tacitly suggest that poor children need to leave their neighborhood to get a better education. Virtual learning eliminates this disadvantage.
	3. No dress code. Strict dress codes often hurt poor students who cannot afford multiple sets of clothes. Even without dress codes, students from families with more money often have newer, more expensive, and more diverse wardrobes, creating biases among educators and social stratification among students.
	4. Reducing suspensions. Albeit there's been some high-profile cases of students getting suspended during virtual learning, many common causes of suspensions have been eliminated. Many students get suspended for dress code violations, chewing gum, tardiness, and disputes with other students. Black students are disproportionately suspended for these reasons in normal school settings.
	More flexibility. Teachers are more likely to accept late assignments during virtual learning, because of the "normalized disadvantages" associated with all students having to transition to online education.
	6. Older family members taking care of younger family members. Some older students are watching younger siblings while their parents are working. Other students are under the care of other family members. While this may not seem optimal, or even prudent, we should explore why some families prefer these arrangements to in-person learning. Virtual learning also has some advantages for shared custody arrangements.
	Learning why some families do not want to fully return to in-person learning could help us create a more accommodating "new normal" for diverse learners.
Anticipated Outcomes	Increased return to in-person selection for students
	in schools in challenging environments. Create model schools of culturally affirming and welcoming teaching and learning environments. Inform academic outcome focus toward culturally
	affirming remote learning environments.
Accountability	
Timeline	Present – SY 22
Budgetary Considerations	TBD

Research / References	"How can I trust it now?" Wary of the system, Black families opt for remote learning: <u>https://</u> <u>www.cbsnews.com/news/distance-remote-learning- black-families/</u>
	U.S. minority children lag whites in full-time classroom learning -education secretary <u>https://www.reuters.com/world/us/us-minority-children</u> <u>-lag-whites-full-time-classroom-learning-education-</u> <u>secretary-2021-05-06/</u>
	Some Black parents say r emote learning during pandemic has kept students safe from racism in classroom <u>https://www.chicagotribune.com/coronavirus/ct-aud- nw-black-students-racism-remote-learning-20210504-</u> yhycne3n7fdgpjdxtnavmn7yqq-story.html
	In Virginia Beach, white students are nearly twice as likely to return for in-person classes as Black students <u>https://www.pilotonline.com/news/education/vp-nw-</u> <u>virginia-beach-reopening-demographics-20210311-</u> <u>xgq4d3lzznff3blvkr3nmwk64i-story.html</u>
	Students of color more likely to be learning virtually during pandemic: survey <u>https://thehill.com/</u> <u>homenews/administration/544807-students-of-color-</u> <u>more-likely-to-be-learning-virtually-during-pandemic</u>

Student Attendance and Academic Performance Data

Domain:	Specialized Training
Target Group	School Boards
Data Points (i.e. – current conditions)	"Meaningful Enrollment & Engagement Missing Students Matter"
	In response to COVID-19 and in-person learning significantly reduced or eliminated in school divisions across Virginia, the State Superintendent of Public Instruction issued Superintendent's Memo #188-20 (July 24, 2020) – Tracking Attendance for the 2020-2021 School Year.
	In the interest of students and schools in challenging environments, we must quantity "wow many students may be without or may have been without access to or engaged participation in education."
	Prekindergarten enrollment
	Not Total Disadvantaged disad
	-19% -25% -30% -35%
	Kindergrarten enrollment Not Total Disadvantaged disadvantaged Black Hispanic White
	U Disadvantaged Diack Hispanic White 10% -10%
	و المعالي المع المعالي المعالي
	Not Not Total Disadvantaged disadvantaged Black Hispanic White 0% -1% <t< td=""></t<>
	-4%
	-35%

Recommendation Anticipated Outcomes	Identify attendance and engagement policy for each school in a challenging environment per Task Force definition Collect and publish student attendance data for each school Collect and publish student academic data per school (i.e # of students receiving non-passing grades) Develop / produce a focused snapshot "slice" of students who can benefit from specialized supports toward accelerated learning Provide data for local policy revisions (temporary or permanent) to support academic and socioemotional needs of identified students and schools Create sense of urgency and awareness to prevent students from
Accountability	"falling through the cracks" School Board; Division Superintendent
Timeline	· •
	Prior to SY 21-22 30-Day Count
Budgetary Considerations Research / References	N/A Understanding COVID-19-era
	enrollment drops among early-grade public school students: <u>https://</u> www.brookings.edu/blog/brown-center- chalkboard/2021/02/22/understanding- covid-19-era-enrollment-drops-among- early-grade-public-school-students/
	Missing in the Margins: Estimating the Scale of the COVID-19 Attendance Crisis : https://bellwethereducation.org/ publication/missing-margins-estimating -scale-covid-19-attendance-crisis COVID'S MISSING STUDENTS: https://www.the74million.org/ wherearethekids/
	Virtual Learning Truancy: <u>https://</u> www.13newsnow.com/article/news/ investigations/virtual-learning-truancy- some-hampton-roads-school-divisions- report-higher-levels-of-chronic- absenteeism-others-report-improving- attendance/291-51bd47a1-9735-49b8- 9a49-72383f5b8d2b

Expanding Services to Meet Student Needs

Domain:	Student Learning
Target Group	School Boards, Virginia General Assembly, Virginia Board of Education
Data Points (i.e. – current conditions)	The pandemic has provided an opportunity to "rethink" several longstanding policies in education that do not reflect best practices for meeting students and families in their current circumstances.
Recommendation	Provide equitable education opportunities for all students based on measurable data: including access to the plethora of academic opportunities. Review of written policy Smaller class sizes Access to broadband Explore calendar reform- balanced calendar, summer opportunities, intersession opportunities Examine options to traditional school day for secondary students: asynchronous time, advisory time, work-based learning
Anticipated Outcomes	Expanding education opportunities will allow school divisions to provide additional services designed for each student's academic and social/emotional needs.
Accountability	Virginia Board of Education, School Boards
Timeline	Ongoing
Budgetary Considerations	
Research / References	https://www.doe.virginia.gov/boe/meetings/2019/work- session/11-nov/instructional-hours-virtual-learning.pptx
	https://www.doe.virginia.gov/instruction/virtual_learning/ index.shtml
	https://sites.google.com/view/r7va/home

Cultural Competency

Domain:	Student Learning
Target Group	School Board
Data Points (i.e. – current conditions)	The Virginia General Assembly passed legislation during the 2021 session requiring the inclusion of cultural competency as a category for teacher evaluation.
Recommendation	Teachers provide instruction and classroom strategies that result in culturally inclusive and responsive learning environments. Disaggregates assessment, engagement, behavioral, and attendance data by student groups and identifies and applies differentiated strategies to address growth and learning needs of all students with specific attention to students within gap groups. Fosters classroom environments that create opportunities for access and achievement by acknowledging, valuing, advocating, and affirming cultural and social diversity in all aspects of the learning process,[1] including for gender, race, ethnicity, English Language Learners, and students with disabilities. Builds meaningful relationships with all students anchored in affirmation, mutual respect and validation utilizing culturally responsive teaching practices, and by modeling high expectations for all students. Utilizes inclusive curriculum and instructional resources that represent and validate diversity from all rings of culture that include generational, gender, religion, class, nationality, race, ethnicity, native language, ability, and sexuality by connecting classroom curriculum and instruction to the cultural examples, experiences, backgrounds, and traditions of all learners. Analyzes, selects, and integrates texts, materials, and classroom resources that reflect cultural inclusivity and the needs of all students, including for gender, race, ethnicity, English Language Learners, and students with disabilities. Uses communication strategies that are inclusive of the language, dialects, cultural, social and literacy needs of all students (including gender, race, ethnicity, English Language Learners, and students with disabilities). Teaches students the skills necessary to communicate and ergage with diverse groups in ways that support the eradication of discrimination and bias while mitigating against classroom power imbalances (based on race, ethnicity, gender, identity, ability, and/or socioeconomic status) that perpetuate fear and an
Anticipated Outcomes	Greater inclusiveness in classrooms.
Accountability	Board of Education, DoE, Local School Boards
Timeline	2022-2023 Academic Year
Budgetary Considerations	N/A
Research / References	https://www.doe.virginia.gov/administrators/ superintendents_memos/2021/164-21.pdf

REPORT OF THE VSBA TASK FORCE ON STUDENTS AND SCHOOLS IN CHALLENGING ENVIRONMENTS

Teacher Salary

Domain:	Leadership and Teacher Quality
Target Group	Virginia General Assembly, Board of Supervisors, School Board Members
Data Points (i.e. – current conditions)	The average salary of \$52,000 for Virginia teachers puts the state at 31st in the country, according to a recent report by the state legislature. If you remove the Northern Virginia school divisions from the calculation, Virginia's average salary falls to the bottom five.
Recommendation	Virginia must commit to a competitive average teacher salary, with the State bearing the largest percentage of this cost to reduce reliance on, and therefore disparities in, a locality's ability to pay.
Anticipated Outcomes	Higher salaries, even small bonuses, can and do encourage teachers to remain in the profession and in the classroom. Longer tenure, high-quality teachers likely improve outcomes for their students.
Accountability	
Timeline	
Budgetary Considerations	Increasing teacher salaries via state funding would require a significant increase in state income taxes and/or other sources of state revenues.
Research / References	https://vadogwood.com/2020/07/28/virginia-has-the-4th- best-school-system-in-the-country-even-with-nationally- low-teacher-pay/#:~:text=Virginia%20was%20the% 20highest%20Southern%20state%20ranked%20in% 20the%20study.&text=That%20ranking%20comes% 20despite%20having,recent%20report%20by%20the% 20legislature https://www.the74million.org/article/why-teacher-pay- matters-recruitment-and-retention-can-improve-results/

REPORT OF THE VSBA TASK FORCE ON STUDENTS AND SCHOOLS IN CHALLENGING ENVIRONMENTS Grow Your Own Program

Domoin:	-
Domain:	Leadership and Teacher Quality
Target Group	Virginia General Assembly, Board of Education, School Boards
Data Points (i.e. – current conditions)	Students of color exhibit positive <u>social</u> and <u>academic</u> <u>outcomes</u> when they have teachers with whom they identify. It is also well-documented that teachers of color tend to hold <u>higher</u> <u>expectations</u> for their students of color and <u>exhibit more cultural</u> <u>competency</u> than their white peers. Aside from their benefit to students of color, these teachers <u>get high marks from students</u> <u>of all races</u> for creating engaging and supportive learning spaces.
Recommendati	Develop a Grow Your Own (GYO) Program.
on	GYO programs typically include financial support, guidance, and the promise of a job upon graduation. The program is typically run by a school district, or a partnership between a school district, higher education institution, and a community organization.
	GYO teaching programs are typically designed for three groups: existing employees who are not teachers, students, and community members. Part of the strategy is to provide wrap-around supports, such as learning cohorts, mentoring, coaching, test preparation assistance, and financial aid.
	The state of Illinois has a program that is uniquely comprehensive, going as far as to offer stipends for transportation and child-care.
Anticipated Outcomes	GYO programs cultivate pools of diverse, community-based teachers that could address shortages in the state's high-need schools.
	School districts get a program that directly targets ongoing workforce needs. The district does not need to depend on random schools of education to provide the necessary candidates. The selection process is less costly, and the outcomes less random.
	Higher education institutions that partner with districts on GYO programs get similar benefits. They have a dedicated pool of students which is valuable in an industry with variable enrollment and heavy recruiting costs.
	GYO programs put educators in the classroom that know the reality the students experience at home. Students benefit from having educators of color at both the individual level and systemic level.
Accountability	
Timeline	
Budgetary Considerations	GYO programs require upfront investments for a longer-term payoff. This is especially difficult at a time when local school district budgets are stressed.
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Research / References	https://www.newamerica.org/education-policy/ edcentral/diversifying-teacher-workforce-grow-your- own-pathways/
	https://gtlcenter.org/blog/diversifying-teacher-workforce -through-grow-your-own-snapshot-three-programs
	https://www.growyourownteachers.org/
	https://educatorfi.com/grow-your-own-teacher/ #:~:text=Own%20Teacher%20Programs-,What% 20Is%20a%20Grow%20Your%20Own%20Teacher% 20Program%3F,support%20to%20enter%20the% 20profession.
	https://www.ewa.org/sites/main/files/file-attachments/ conra-gist-grow-your-own.pdf
	https://www.sciencedirect.com/science/article/abs/pii/

Domain:	Leadership and Teacher Quality
Target Group	Virginia General Assembly, Board of Education, School Boards
Data Points (i.e. – current conditions)	Black teacher turnover rates are significantly higher than those of other teachers in the U.S. Policy interventions such as teacher residencies, loan forgiveness, mentoring, and induction, and principal training programs might have promise for pulling Black teachers back into the profession.
Recommendation	Be deliberate in the recruitment, hiring, and retention of educators of color.
Anticipated Outcomes	Teachers of color boost the academic performance of students of color, including improved reading and math test scores, improved graduation rates, and increases in aspirations to attend college. Students of color and White students report having positive perceptions of their teachers of color, including feeling cared for and academically challenged. Greater diversity of teachers may mitigate feelings of isolation, frustration, and fatigue that can contribute to individual teachers of color leaving the profession when they feel they are alone.
Accountability	Recruiting and retaining TOCs will require explicit attention to structural, institutional, and environmental factors in preservice programs and schools. Teacher educators and program administrators must consider elements of preparation programs that need to be present to increase satisfaction, effectiveness, and retention. Recommendations for building capacity with respect to a diverse teacher workforce include TOCs' involvement in the recruitment of new hires to ensure a diverse representation in these selection pools; ensuring opportunities for teachers to develop supportive communities of practice; and recognizing the insider/outsider positions of many historically marginalized teachers.
Timeline	
Budgetary Considerations Research / References	Requires a financial commitment to a district's human resources department. <u>https://journals.sagepub.com/doi/</u> full/10.1177/0022487118812418 <u>https://learningpolicyinstitute.org/product/diversifying-</u>
	teaching-profession-report https://www.edweek.org/leadership/hiring-teachers-of-color- is-just-the-first-step-heres-how-to-keep-them/2019/09 https://www.edweek.org/leaders/2021/building-a-community- for-black-male-teachers

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REPORT OF THE VSBA TASK FORCE ON STUDENTS AND SCHOOLS IN CHALLENGING ENVIRONMENTS

Professional Learning Post COVID-19

Domain:	Leadership and Teacher Quality
Target Group	Board of Education, School Boards
Data Points (i.e. – current conditions)	An extraordinary shift is upon us in the field of education. Students are accessing information and demonstrating their capacity to learn differently. They are learning and using skill sets far different from past generations to prepare for life outside of the classroom. Indeed, the fast-pace of change regularly revolutionizes the <u>skills needed</u> for adult success. The landscape for students is changing, and the landscape of what we ask of educators who teach and prepare students for the world and the workforce is also changing.
	Our collective expectations of teachers extend way beyond organizing lessons and measuring student performance. We expect teachers to cater to individual student needs, use different learning techniques, incorporate technology and address the social and emotional needs of students. These expectations are common threads for teachers who vary in practice and disposition. They also make the teaching profession much more difficult. Although teachers do a great job helping students succeed, the intricate demands and lack of professional development on the job has led to a decrease in the number of teachers who choose to remain in the profession after their first five years. The <u>National Center for Education Statistics</u> found that 46% of those who left the profession said opportunities for professional development in their new position outside of education were better.
Recommendation	Professional development is also becoming more relevant, personalized and useful. When translated on a larger scale, districts can use research to not only improve teaching practices, but to increase teacher retention and buy-in for the profession. Developing custom professional development options for teachers with different skills, levels of experience, and areas of interest can help increase teacher commitment to learning communities and help them take an interest in giving back to those communities. Educators should always have a choice in how and what they choose to learn. This can include classroom modeling and access to different learning activities, platforms, and online learning communities. Rethink Professional Learning to meet the demands of a post-COVID teaching environment
Anticipated	Teachers are better prepared to meet the demands of
Outcomes	today's learners in today's learning environments Teachers are empowered through learning to grow in their profession and feel they are receiving the support they need to be successful, leading to greater job satisfaction and retention
Accountability	
Timeline	

Budgetary Considera- tions	Requires a financial commitment to ongoing professional development for all staff
Research /	https://www.hrdive.com/news/professional-development-
References	among-top-retention-tools/560633/
	https://www.edsurge.com/research/reports/how-teachers- are-learning-professional-development-remix https://www.rethinked.com/blog/blog/2017/03/22/shifting- the-professional-learning-model-to-improve-teacher- retention/

REPORT OF THE VSBA TASK FORCE ON STUDENTS AND SCHOOLS IN CHALLENGING ENVIRONMENTS Mental Health Needs of Educators

Domain: Leadership and Teacher Quality Target Group Board of Education, School Boards Data Points (i.e. – current conditions) The emotional atmosphere in a classroom setting is important to the experiences of all students. That atmosphere is affected by the emotional stability of the teacher. A teacher with personal mental health problems can have a detrimental effect upon all of those students who are associated with him or her. Research shows teacher stress can contribute to low teacher retention rates and impact teacher-student relationships. If schools don't prioritize caring for the wellbeing and mental health of teachers in the face of this rising stress, improved educational outcomes for children are unlikely. Teachers who are compromised by stress cannot be expected to create environments where children will thrive. Research rates at the UCL Institute of Education found that 5% of teaching staff had a long-leasting mental health problem. This is compared with just 1% in the 1990s. Teachers need emotional support, mental health resources, and healthy relationships with administrators and school boards. Recommendation Meet the mental health needs of teachers Anticipated Higher teacher retention Reduced teacher stress and anxiety Better classroom relationships, improved learning environments and improved student performance Accountability Timeline Budgetary Considerations Requires a financial commitment toward staff wellness resources Nites://hokonline.com/articles/2020/02/07/why-school- wellness-isht-ust-for-kids-many-teachers-are-stressed- and-dep		
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Conclusion: Leadership and Teacher Quality

Based on a review of an extensive body of research on teacher recruitment and retention, we identify five major factors, and related policies, that influence teachers' decisions to enter, stay in, or leave the teaching profession. Those factors are:

Salaries and other compensation Preparation and costs to entry Hiring and personnel management Induction and support for new teachers

Working conditions, including school leadership, professional collaboration and shared decision-making, accountability systems, and resources for teaching and learning.

Why do teachers leave the profession?

There are a variety of reasons for natural attrition in any type of job including relocation, family matters, different schedules, salaries, or distaste for management. For educators, the decision to leave can also stem from issues or concerns they feel cannot be resolved. According to the National Education Association, such issues include:

Lack of support Unfair demands and mandates Lack of assistance with student discipline Underfunded programs and low salaries Lack of influence or respect at work References

https://learningpolicyinstitute.org/product/solving-teacher-shortage-brief



Virginia School Boards Association

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